

WSB

Memorandum Date: May 23, 2003

Order Date: June 3, 2003

TO: Board of County Commissioners

DEPARTMENT: Public Safety Coordinating Council

PRESENTED BY: Bobby Green, Commissioner, Chair, PSCC/CCF Prevention & Juvenile Justice Committee
Susan Sowards, Principal Planner, LCOG
Lisa Smith, Director, Department of Youth Services

AGENDA ITEM TITLE: ORDER/In the matter of adopting the 2003-05 Delinquency Prevention Plan, including budgets for the 2003-05 Juvenile Crime Prevention (JCP) Plan and 2003-04 Juvenile Accountability Incentive Block Grant (JAIBG) Plan

I. PROPOSED MOTION

Adopt the Order in the matter of adopting the 2003-05 Delinquency Prevention Plan, including budgets for the 2003-05 Juvenile Crime Prevention (JCP) Plan and 2003-04 Juvenile Accountability Incentive Block Grant (JAIBG) Plan

II. ISSUE OR PROBLEM

The Board of County Commissioners must approve the JCP Plan before it can be submitted to the State for approval. This will allow necessary bidding processes to be conducted once final budget figures are available from the State.

A placeholder Plan was submitted for JAIBG to meet a short deadline from the State. Minor changes have been made to the recommended JAIBG Plan and changes must be adopted by the BCC before submission to the State.

III. DISCUSSION

A. Background

The PSCC Prevention & Juvenile Justice Committee (PJJC) has developed a recommended Lane County Delinquency Prevention Plan for 2003-05. It includes an amended budget for JAIBG for 2003-04 and an estimated budget for JCP for 2003-05 based on the latest revised Governor's budget proposal and the Ways and Means Co-Chairs' budget proposal.

The Plan is designed around a three-part framework.

1. Maximize resources available for direct services.

Due to reductions over the past biennium and anticipated further State and local reductions in the coming biennium in core services, PSCC is recommending focusing these state and federal resources on direct services. Staff at Lane County Department of Youth Services will conduct the planning, administration, monitoring, and evaluation activities as part of their Department responsibilities.

2. Short term, protect public safety through triage.

State institutions and residential facilities are being closed and downsized. As a result,

Lane County youth who were in those institutions are returning home and the State is placing severe limitations on the number of youth who will be cared for by the State in the future, DYS needs to maintain and enhance services to protect the public and serve these very difficult to serve youth. For this reason, PSCC recommends the following priorities for juvenile justice services:

- Assessment.
- Sufficient staff to supervise youth who have to stay in the community.
- Placements for those who can't stay in the community or go home.
- Sufficient academic resources for those youth who cannot yet reenter other educational resources in the community.
- Treatment.
- Shelter beds.

3. Long Term, serve high risk youth to prevent delinquency.

Despite the need to keep the juvenile justice system intact, Lane County still has a responsibility to use some of these resources to prevent delinquency, particularly among those youth at highest risk of future chronic delinquency.

B. Analysis

The attached **Plan Outline** provides an overview of the Delinquency Prevention Plan built around this framework. The outline also includes details of the recommended JCP and JAIBG budgets to be used to implement it. JCP funds are state funds so the 2003-05 budget is still under consideration. The numbers reflected in the JCP budget are the lowest amounts from a combination of the Ways and Means Co-Chairs' recommended budget and the Governor's recommended budget and could change substantially by the time the budget is adopted. Nonetheless, the Plan reflects the priorities for whatever resources are ultimately available. Adoption at the earliest opportunity by the Board of Commissioners allows the bidding process to proceed when appropriate so staff can return to the BCC for contract award as soon as practicable and services will be interrupted as little as possible as the new biennium begins.

JAIBG funds are federal pass-through funds so the JAIBG budget is the final allocation for the 2003-04 fiscal year. The JAIBG Plan changes minimally from the current plan except for the elimination of the line items related to administration, planning, monitoring, and evaluation and the addition of Cottage Grove Peer Court to the peer courts to be funded. A revised budget form is all that will be required to be submitted to the State to obtain approval for JAIBG.

C. Alternatives/Options

1. Adopt the Order and approve the Delinquency Prevention Plan and JCP and JAIBG Budgets..
2. Reject the recommended Plan and budgets and provide guidance to PSCC for revisions.
3. Reject the Order and the allocations.

D. Recommendation

Option 1, adopt the Order.

E. Timing and Implementation

1. The revised JAIBG Plan will be submitted to the State once the Board has taken action.
2. Conduct competitive processes once final State budgets are available.
3. Return to BCC for awarding of contracts and approval of any necessary budget revisions.
4. Negotiate contracts.

IV. ATTACHMENTS

Order

Lane County Delinquency Prevention Plan 2003-05 Outline

THE BOARD OF COUNTY COMMISSIONERS, LANE COUNTY, OREGON

ORDER) IN THE MATTER OF ADOPTING THE 2003-05 DELINQUENCY
NO.) PREVENTION PLAN, INCLUDING BUDGETS FOR THE 2003-05
) JUVENILE CRIME PREVENTION (JCP) PLAN AND THE 2003-04
) JUVENILE ACCOUNTABILITY INCENTIVE BLOCK (JAIBG)
) PLAN

WHEREAS, Lane County regards prevention of juvenile crime as a high priority, and

WHEREAS, the Oregon Juvenile Crime Prevention Advisory Committee (JCPAC) directed counties to prepare a budget for the Juvenile Crime Prevention Plan to prevent juvenile crime by high risk youth, and

WHEREAS, the federal Office for Juvenile Justice and Delinquency Prevention makes Juvenile Accountability Incentive Block Grant funds available which are allocated to Lane County by Oregon State Police, and

WHEREAS, the Board of Commissioners designated the Public Safety Coordinating Council (PSCC) to coordinate development of a delinquency prevention plan for Lane County, and

WHEREAS, the PSCC Prevention & Juvenile Justice Committee prepared the Lane County Delinquency Prevention Plan 2003-05 on behalf of the PSCC,

NOW, THEREFORE, IT IS HEREBY ORDERED that the budgets reflected below be adopted and forwarded to the state for approval:

	2003-05 PJJC Recommendation
Diversions Services	
Intensive Supervision	605,715
Diversions Services Total	605,715
Basic Services	
Shelter - RFP	471,332
Assessment	242,633
Basic Services Total	713,965
Prevention Services	
Treatment Foster Care - RFP	270,140
Court School	42,826
Best Practice - RFP	216,869
Prevention Services Total	529,835
TOTAL JCP FUNDS	1,849,515
	2003-04 PJJC Recommendation
JAIBG	
Peer Courts:	72,837
Cottage Grove, Mapleton/Florence, Bethel, West Eugene, Oakridge, Springfield, Fern Ridge	
Court School	19,783
Mentoring for High Risk Youth - RFP	39,566
Early Intervention, 1st Time High Risk Offenders	28,123
Restorative Justice Program	25,000
TOTAL JAIBG FUNDS	185,309

APPROVED this _____ day of June, 2003.

Peter Sorenson, Chair
Lane County Board of Commissioners

APPROVED AS TO FORM
Date 5/27/03 lane county
Teresa J. Gable
OFFICE OF LEGAL COUNSEL

In the matter of adopting the 2003-05 Delinquency Prevention Plan, including budgets for
the 2003-05 Juvenile Crime Prevention (JCP) Plan and
2003-04 Juvenile Accountability Incentive Block Grant (JAIBG) Plan

LANE COUNTY DELINQUENCY PREVENTION PLAN 2003-05 OUTLINE

BACKGROUND

The juvenile justice system in Lane County and services that support it – mental health treatment, alcohol and drug abuse treatment, residential care, state juvenile corrections institutions, shelter program, etc. – have been greatly reduced this biennium. Additional reductions in both state and local funds will further reduce the capacity of core services. County probation officer caseloads are growing much larger than optimal.

State institutions and residential facilities are being closed or downsized, sending Lane County youth who were in those institutions home. Capacity is reduced in these facilities to the point that many fewer youth will be sent there in the future. Twenty-eight youth have been prematurely returned to the community from state secure custody. Over seventy youth next year who should be in state lock-up care will remain in the community because of this reduced bed capacity. In addition, Lane County only sends youth to state facilities who have already exhausted local resources. This results in more dangerous juvenile offenders remaining in the community with fewer resources to protect the community.

In addition, the two funding streams which have supporting the Delinquency Prevention Plan since 1998 – federal Juvenile Accountability Incentive Block Grant (JAIBG) and state Juvenile Crime Prevention (JCP) funds – have been reduced statewide and Lane County's share, due to population shifts, is considerably less than in the past.

With these negative changes in the system for preventing and intervening in delinquency in Lane County, the PSSC Prevention & Juvenile Justice Committee is recommending substantial revisions to the Delinquency Prevention Plan and the priorities for expenditure of JCP and JAIBG funds.

FRAMEWORK

With this background in mind, the PSSC Prevention & Juvenile Justice Committee used the following framework to revise the Plan:

- Maximize resources available for direct services.
- Short term, protect public safety through triage.
 - Assessment.
 - Sufficient staff to supervise youth who have to stay in the community.
 - Placements for those who can't stay in the community or go home.
 - Sufficient academic resources for those youth who cannot yet reenter other educational resources in the community.
 - Treatment.
 - Shelter beds.
- Long Term, serve high risk youth to prevent delinquency

RECOMMENDED STRATEGIES AND BUDGET

The JAIBG budget total for 2003-04 has already been determined and is indicated in the budget below. The JCP budget total for 2003-05 is still being determined by the Legislature and the Governor. Under the budgets currently being considered at the State level, Lane County's 2003-05 JCP funds would range from \$1,336,703 for the Ways and Means Committee Co-Chairs budget recommendation to \$1,243,800 for the Governor's April revised budget recommendation. Last biennium, the JCP budget for Lane County was \$3,188,113 at the beginning of the biennium. At the currently recommended levels, JCP funds would be reduced 39-42% with Prevention funds being reduced from 59-65%.

	2001-03 Start of Biennium	Legislative Co-Chairs 04/18/03	% Reduction	Governor's Revised	% Reduction
Diversion Services Total	762,631	605,715	-21%	605,715	-21%
Basic Services Total	916,930	713,965	-22%	713,965	-22%
Prevention Services Total	1,508,552	622,738	-59%	529,835	-65%
TOTAL JCP FUNDS	3,188,113	1,942,418	-39%	1,849,515	-42%

Under the PJJC recommended Plan, a competitive bidding process would be conducted as appropriate to choose providers for the strategies identified in the recommended budgets below. The competitive process is anticipated to be required because contracts currently held by Lane Council of Governments would be held by Lane County if the reforms being considered by the Board of Commissioners on April 29 are adopted.

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TOTAL JAIBG FUNDS	185,309

Changes in the recommended JCP and JAIBG budgets from the current biennium's budgets are listed below.

1. Moves Assessment to Basic Services from Prevention Services since the Oregon Juvenile Crime Prevention Advisory Committee is considering prohibiting use of Prevention Funds for assessment.
2. All funding is used for direct services.
3. Funding is eliminated for the following strategies and functions:
 - JJIS Data Support – DYS will pay for this position from other budgets.
 - Administration, Planning, Monitoring, and Evaluation – DYS is proposing incorporating this work into the jobs of existing staff in their department.
 - Family Support & Skill Building
 - Community Resource Bank
 - Student Assistance Program
 - Early Identification and Treatment
4. A Best Practice RFP will be issued that is not program specific but the contract awarded will meet the following requirements:
 - Evidence-based components
 - Serves youth 10-17 years of age
 - No program development or new programs – must be an existing program
 - JCP funds must be used to leverage other resources
 - Best practice for serving youth at high risk of delinquency
 - Target non-offenders at high risk of committing their first crime based on risk assessment with risk factors in at least three domains
 - Services must reduce risk factors in areas of school problems, family management, negative peer association, alcohol and other drug use, and acting out and increase resiliency in these areas
 - Must be a multifaceted approach dealing with multiple risk areas
 - Risk areas addressed for each youth will be based on items identified by the Oregon Juvenile Crime Prevention Risk Screen
 - In addition to risk reduction methodology, services must be culturally appropriate and address appropriate gender specific needs.
 - Services must identify and utilize individual/family strengths